

## Norfolk Minerals and Waste Local Plan

Minerals Site Specific Allocations
Development Plan Document (DPD) –
Single Issue Silica Sand Review

# Sustainability Appraisal Report – Part B: Amendments

To be read in conjunction with the 'Sustainability Appraisal Report – Part B' dated March 2016

December 2017 Norfolk County Council Community and Environmental Services The following changes are required to the 'Sustainability Appraisal Report – Part B' (dated March 2016) due to the non-allocation of AOS A, amendments to the boundary of AOS D and the non-allocation of AOS D:

**1.** New Paragraph 5.4, as follows, with the following paragraphs to be renumbered:

Taking into account the results of the Sustainability Appraisal, the site and area of search assessments and representations made at the Pre-Submission stage, the boundary of AOS D was amended to reduce adverse impacts where possible. The boundary amendment resulted in AOS D being reduced by 24 hectares (from 109 hectares down to 85 hectares).

### 2. Assessment of Area of Search D (page 106)

Amending the boundary of AOS D results in changes to the Sustainability Appraisal for AOS D for objectives SA5, SA6, SA8 and SA12. The SA objectives SA3 and SA9 have been reassessed on the basis of the concerns raised about the Open Access Area designated under the CROW Act within AOS D. In addition, AOS D has been incorrectly assessed as being partially on Grade 3 agricultural land, when it is Grade 4 agricultural land, therefore objective SA10 has also been reassessed. These changes have also changed the text in the conclusion. Only the changed Sustainability Appraisal objectives are detailed below:

#### Area of Search D – Land in the vicinity of West Bilney Wood

Size of Area of Search: 10985 hectares

SA Objective	Comments	Assessment of	Assessment of		
		Extraction Phase	Post Extraction		
SA3: To minimise noise, vibration and visual intrusion	The nearest residential property is approximately 250 metres from the area of search boundary. The holiday lodges at Pentney Lakes Leisure Park, are just within 250 metres of the AoS boundary. There is a public footpath within the AoS and 53 hectares of the AoS (the Forestry Commission land) is designated as open access land under the Countryside and Rights of Way Act 2000.	It is considered that noise and dust can be mitigated to acceptable levels within 250 metres. Silica Sand extraction is not expected to cause vibration. Any future planning application within the AoS will need to ensure that proposed extraction is appropriately screened to mitigate visual intrusion both to residents and visitors.	No effect post restoration.		
SA5: To maintain and enhance the character of the	The nearest listed buildings is 'Boss set into wall of farm	- A Heritage Statement should be included in	- A mitigation strategy should ensure, the		
townscape and historic environment	building in garden to east of West Bilney Hall' (335 metres away). There are 11 listed buildings within	any future planning application, it is considered that appropriate mitigation to the settings of	historic value of, assets is appropriately preserved. Mineral extraction will result in landscape change;		

SA Objective	Comments	Assessment of	Assessment of		
,		Extraction Phase	Post Extraction		
	2km of the AoS	heritage assets	however, an		
	boundary.	should be possible,	appropriate restoration		
	The closest Scheduled	particular care will be	scheme should ensure		
	Monument is the	needed around the	no unacceptable		
	remains of Pentney	remains of Pentney	adverse impacts.		
	Priory at Abbey Farm	Abbey. Future			
	400 nearly 900 metres	applications should			
	from the AoS boundary.	provide appropriate			
	There are four	archaeological			
	Scheduled Monuments	evaluation. Mitigation			
	within 2km of the AoS	strategies may			
	boundary. There are no	provide an opportunity			
	Registered Historic	to investigate heritage			
	Parks and Gardens	assets that would not			
	within 2km.	otherwise take place.			
SA6: To protect and	The nearest	<del>-</del>	0		
enhance Norfolk's	internationally	No impacts are	No impacts are		
biodiversity and	designated site is	expected on Roydon	expected on Roydon		
geodiversity	Roydon Common SAC	Common SAC and	Common SAC and		
	and Ramsar site, which	Ramsar site.	Ramsar site.		
	is nearly 7km from the area of search	AOS D is within the			
	boundary.	hydrological			
	boundary.	catchment of both	No impacts are		
	The River Nar SSSI is	SSSIs, but is down	expected post		
	located approximately	gradient of East	restoration.		
	430 520 metres from	Winch Common SSSI.	Tooloration:		
	the area of search	Due to the close			
	boundary. East Winch	proximity of the AOS			
	Common SSSI is over	to these SSSIs there			
	400 metres from the	is the potential for			
	area of search and is	adverse impacts if			
	water dependent.	mineral extraction			
		operations cause			
		changes to the water			
		table. Mitigation			
		measures will			
		therefore be required.			
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	County Wildlife Site	Extraction within the	If the A = 0 !		
	429 South of West	AoS could directly	If the AoS is restored to		
	Bilney Warren is	affect CWS 429,	nature conservation,		
	located within the	depending on the	including mixed		
	adjacent to the AoS. CWS 431 Valetta	location of extraction within the AoS.	deciduous woodland, there could be a		
	1				
		location of extraction	during mineral		
	I metres from the AoS				
	metres from the AoS.				
	metres from the AoS.	within the AoS and if extraction causes	extraction.		
	Meadow is 120 140 metres from the AoS and CWS 532 Pentney Lakes is 160 170	There could be adverse effects on the adjacent CWSs, depending on the	biodiversity enhancement <del>, even if</del> the existing CWS 429 is adversely affected		

SA Objective	Comments	Assessment of	Assessment of	
		Extraction Phase	Post Extraction	
		table. Mitigation measures will be required.		
	The nearest ancient woodland site is a PAWS and is located over 2.7km from the area of search	No impacts on ancient woodland are expected.	No impacts on ancient woodland are expected.	
	boundary.  The Head deposits of the AoS overburden are geodiversity priority features due to their method of formation.	There is the potential for sites within this area to contain other examples of geodiversity priority features under more recent deposits.	There would be a preference for restoration to provide opportunities for further geological research of suitable exposures. However, this may not always be possible.	
SA9: To contribute to improved health and amenity of local communities in Norfolk	There is a public footpath within the AoS. 53 hectares of the AoS (the Forestry Commission land) is designated as open access land under the Countryside and Rights of Way Act 2000. The nearest residential property is 250 metres form the AoS boundary. The holiday lodges at Pentney Lakes leisure park is just within 250 metres of the AoS boundary.	The potential effect of mineral extraction on health or amenity would depend on where an extraction site is located within the AoS. Due to the size of the AOS it may be possible to locate a site away from the footpaths, residential properties and Pentney Lakes.  Mineral extraction within the open access land would remove the open access during the extraction phase.	+0  If mineral extraction takes place within the open access land, whether that open access is reinstated would depend on the restoration proposal. However, due to the depth of silica sand extraction restoration is likely to include lakes. Depending on where a mineral extraction site is located within the wider AoS, there is the potential for new public footpaths to be provided on restoration.	
SA10: To protect and enhance water and soil quality in Norfolk	The AOS is located over a principal aquifer and partially over secondary B and secondary undifferentiated aquifers; however, there are no Groundwater Source Protection Zones within the AoS.	- 0  A Hydrological Risk Assessment will be required as part of any planning application within this AoS to ensure no unacceptable impacts on water resources from dewatering operations undertaken	O/- Subject to the findings of the Hydrological Risk Assessment, no effect on water resources is expected post extraction.	

Comments	Assessment of	Assessment of		
	Extraction Phase	Post Extraction		
	to enable mineral	No impacts on BMV		
	extraction.	agricultural soils. Due		
The AOS is in largely forestry use and is classified as non-agricultural and grade 4 3 agricultural land. This land could potentially be Grade 3a which is classified within the Best and Most Versatile agricultural land.	Potential for BMV agricultural land to be affected by mineral extraction within the AoS. No impacts on BMV agricultural soils.	to the likely depth of silica sand extraction, the land is unlikely to be restored to agriculture. Therefore there could be a permanent loss of Grade 3a agricultural land post extraction, depending on the location of silica sand extraction.		
A management along 400/ 40/				
of AOS D has a medium to high probability of flooding from rivers within the borough council SFRA. Within AOS D, 0.2% of the area has a high probability (greater than 1 in 30) of surface water flooding; 0.5% 0.35% of the area has a medium probability (between 1 in 30 and 1 in 100) of surface water flooding, and 3.6%2.7% of the area has a low probability (between 1 in 100 and 1 in 1,000) of surface water	The majority of AOS D (ever 80%approximately 99%) has a low risk of being affected by flooding from either rivers or the sea. Less than 1% of the area has a medium to high risk of being affected by surface water flooding. Silica sand extraction is considered to be a 'water compatible' land use which is suitable in all flood zones.	There is potential for restoration to involve the creation of water bodies to provide flood storage capacity.		
	orms of provimity to the s	vioting processing plant		
The AOS scores well in terms of proximity to the existing processing plant at Leziate. The majority Approximately 99% of the area has a low risk of being affected by flooding from rivers, the sea, or surface water. There are potential negative effects on the historic environment, landscape and biodiversity. It is considered that these effects could be appropriately mitigated. There could be adverse impacts on the County Wildlife Sites located within-close to the area of search, but potential positive effects on restoration. There is the potential for a permanent loss of Grade 3a agricultural land, depending on where mineral extraction is located within the area of search. There could be a loss of open access land during mineral extraction and potentially also on restoration, depending on the location of mineral extraction within the AoS and the proposed restoration. Silica sand extraction has positive economic impacts as it provides a raw material for alass manufacture.				
	The AOS is in largely forestry use and is classified as nonagricultural and grade 4 agricultural land. This land could potentially be Grade 3a which is classified within the Best and Most Versatile agricultural land.  Approximately 18% 1% of AOS D has a medium to high probability of flooding from rivers within the borough council SFRA. Within AOS D, 0.2% of the area has a high probability (greater than 1 in 30) of surface water flooding; 0.5% 0.35% of the area has a medium probability (between 1 in 30 and 1 in 100) of surface water flooding, and 3.6% 2.7% of the area has a low probability (between 1 in 1,000) of surface water flooding.  The AOS scores well in tat Leziate. The majority flooding.  The AOS scores well in tat Leziate. The majority flooding.  The AOS scores well in the area of search. There is the agricultural land, depend the area of search. There mineral extraction and polocation of mineral extraction has silica sand extraction silica san	The AOS is in largely forestry use and is classified as non-agricultural and grade 4 3 agricultural land. This land could petentially be Grade 3a which is classified within the Beet and Most Versatile agricultural land.  Approximately 48% 1% of AOS D has a medium to high probability of flooding from rivers within the borough council SFRA. Within AOS D, 0.2% of the area has a high probability (greater than 1 in 30) of surface water flooding, and 3.6%2.7% of the area has a low probability (between 1 in 30 and 1 in 100) of surface water flooding, and 3.6%2.7% of the area has a low probability (between 1 in 30 and 1 in 100 and 1 in 1,000) of surface water flooding.  The AOS scores well in terms of proximity to the eat Leziate. The majority Approximately 99% of the being affected by flooding from rivers, the sea, or potential negative effects on the historic environm biodiversity. It is considered that these effects comitigated. There could be adverse impacts on the located within-close to the area of search, but pote restoration. There is the petential for a permanen agricultural land, depending on where mineral extraction within the AoS and to entraction. Within the AoS and to entraction.		

#### 3. Section 6.1 (page 145) Overall Effects of the Silica Sand Review

The amendments to the sustainability appraisal for AOS D would affect the table for AOS D as follows:

Ref:	SA	SA1	SA1	SA1	SA1								
	1	2	3	4	5	6	7	8	9	0	1	2	3
AO S D	0/+	-/0	0/0	0/?	-/-	-/0	0/+	-/-	<del>0/+</del> <u>-/0</u>	<del>-/0-</del> <u>0/0</u>	+/0	+/+	+/0

#### 4. Section 6.3 (page 146 and 147):

Not allocating AOS A and AOS D results in changes to the table, third paragraph and fifth paragraph of 6.3 as follows:

Reference	Size (hectares)	Allocated	Parishes
SIL01	21	Υ	Bawsey
AOS A	328	<del>Y</del> N	Ingoldisthorpe, Snettisham and Dersingham
AOS B	240	N	Heacham and Snettisham
AOS C	65	N	Hillington and Flitcham with Appleton
AOS D	<del>109</del> <u>85</u>	Υ <u>Ν</u>	East Winch and Pentney
AOS E	<del>816</del> <u>815</u>	Υ	Wormegay, Shouldham, Marham, Shouldham Thorpe
AOS F	61	Υ	Runcton Holme, Stow Bardolph
AOS G	34	N	Bawsey
AOS H	29	N	Bawsey
AOS I	47	Υ	Runcton Holme, Shouldham Thorpe, Tottenhill
AOS J	23	Υ	Tottenhill, Wormegay

The allocated areas of search and specific site cover a much larger area (1,405 946 hectares) than is required for silica sand extraction over the plan period to 2026 (approx. 40 hectares). This situation is to be expected due to the purpose and definition of areas of search. It is expected that no more than two additional sites will be needed over the plan period (to 2026) to meet the predicted 2.5 0.68 million tonne shortfall in silica sand sites.

Whilst there are six four areas of search considered appropriate to allocate, covering 1,405 946 hectares, it is expected that only 40 hectares from within the areas of search would be required for silica extraction over the plan period to 2026. These sites could therefore both be developed within one area of search, or in two different areas of search located over 20 6 kilometres apart. The existing silica sand extraction operations in Norfolk are located at East Winch and Middleton.

#### **5.** Areas of Search not allocated (page 147):

Add new first paragraphs to reflect that AOS A and AOS D are not allocated:

AOS A – Due to its proximity to the Norfolk Coast AONB and the potential for views of AOS from within the AONB, it is considered that there is the potential for silica sand extraction within AOS A to affect the setting of the AONB and the landscape character of the area. Therefore AOS A is not allocated.

AOS D – 53 hectares of AOS D (the Forestry Commission land) is designated as open access land under the Countryside and Rights of Way Act 2000. Therefore the inclusion of this land within an area of search, when there are sufficient alternatives to meet the future need for silica sand in the Plan period, is considered to be contrary to paragraph 75 of the

NPPF. The remaining northern part of AOS D (consisting of 23.4 hectares of land) is not designated under the CROW Act, but is not considered to be deliverable on its own. Therefore, AOS D is not allocated.

6. Allocated areas of search (pages 148 and 149):

Amend the following paragraphs to reflect that AOS A and AOS D are not allocated:

a. Delete AOS A and AOS D from the first paragraph of this section, as follows:

Areas of search AOS A, AOS D, AOS E, AOS F, AOS I and AOS J are allocated in the Pre-Submission document Silica Sand Review.

b. Amend the first sentence of the sixth paragraph on page 148 as follows:

Four Two of the allocated areas of search (AOS A, AOS D, AOS E and AOS F) scored negatively for potential effects on biodiversity (SA6) due to the location of County Wildlife Site (CWS) within or adjacent to the area of search.

c. Amend the first three sentences of the third paragraph on page 149 as follows:

Areas of search AOS D, AOS F, AOS I and AOS J are at low risk of flooding and therefore scored positively against reducing flood risk (SA12). 40% of AOS E and 70% of AOS A are is at medium to high risk of flooding from rivers or the sea. Therefore these two this areas of search scored negatively against reducing flood risk.

- d. Delete AOS A and AOS D from the fourth paragraph on page 149.
- e. Delete AOS A and AOS D from the list of allocated areas of search in the second paragraph on page 150
- **7.** Potential cumulative or synergistic effects which could result from the Silica Sand Review (page 150)

Delete the following paragraphs about AOS A and AOS D because they are not allocated:

AOS A – the nearest mineral extraction site to this area of search is Snettisham carstone working. Due to the small scale of this carstone extraction operations cumulative effects are not expected.

AOS D — The southern part of the area of search is in close proximity to a current sand and gravel mineral working and an allocated sand and gravel site (MIN 19) which could therefore take place during the same time period and could use Common Lane for access. There is the potential for cumulative transport impacts, although the silica sand could also be transported to the processing plant by alternative means, such as the use of a pipeline. If road transport is used, as long as appropriate mitigation measures are followed, no adverse impacts are expected from individual silica sand extraction sites within these areas of search. If silica sand extraction were to take place in more than one area of search at the same time, there would be the potential for cumulative impacts. Any potential cumulative impacts would be mitigated by appropriate planning conditions.

Amend the paragraph about AOS E to remove references to AOS D, as follows:

The northern boundary of AOS E is located south of the River Nar. and the southern boundary of AOS D are located on opposite sides of the River Nar. North of the River Nar is a current sand and gravel extraction site and an allocated sand and gravel extraction site (MIN19). North of AOS E is a mothballed sand and gravel site. As long as appropriate mitigation measures are followed, no adverse impacts are expected from individual silica sand extraction sites within this these areas of search. If working was to take place simultaneously on AOS D, the existing sand and gravel workings and AOS E there is the potential for cumulative impacts. However, both AOS D and AOS E is are significantly larger than the area of extraction required to meet the silica sand shortfall to the end of the plan

period, and therefore a number of alternative extraction locations are likely within <u>the</u> each area of search which could mitigate the potential for cumulative impacts. Any potential cumulative impacts would be mitigated by appropriate planning conditions.

8. Amend assessment of Area of Search E (Page 112)

Amend the second line of text to reflect the boundary change to AOS E as follows:

Size of Area of Search: 816 815 hectares