

Norfolk Minerals and Waste Development Framework

Twelfth Annual Monitoring Report Waste Data 2015-16

November 2016



Norfolk Minerals and Waste Development Framework

Twelfth Annual Monitoring Report Waste Data 2015-16

November 2016

T. McCabe – Executive Director Community and Environmental Services Norfolk County Council Martineau Lane Norwich NR1 2SG

www.norfolk.gov.uk



If you would need this document in large print, audio, braille, an alternative format or a different language please contact Norfolk County Council on 0344 800 8020 or 0344 8008011 (textphone) and we will do our best to help.

Contents

		Page
1	Introduction	4
2	Core Output Indicators: Waste	5
2.1	Waste Categories	5
2.2	Landfill	6
2.3	Imported waste to landfill	9
2.4	Renewable energy generation	9
2.5	Local Authority Collected Municipal Waste	10
2.6	Waste Recovery	11
2.7	Waste Handled in Norfolk	15
2.8	New Capacity	16
2.9	Assessment of progress against Policy CS4	17
2.10	Conclusion for waste management	20
	Appendix A: Landfill capacity calculations	21

1. Introduction

Section 35 of the Planning and Compulsory Purchase Act 2004 (amended by the Localism Act 2011) requires every local planning authority to produce a monitoring report. The MR should contain information on the implementation of the Minerals and Waste Development Scheme (MWDS), the extent to which the policies set out in Local Development Documents are being achieved. The Monitoring Report for 2015-16 has been published in three parts, as follows:

1. Waste Data (this part of the Monitoring Report)

2. Minerals data is reported in the Local Aggregate Assessment and Silica Sand Assessment

3.

- Review of the Norfolk Minerals and Waste Development Scheme
- Policy performance and implementation
- Monitoring and enforcement

Sections 13-16 of the Planning and Compulsory Purchase Act 2004 (amended by the Localism Act 2011) establishes a duty for waste planning authorities to keep planning issues under review. This Waste Data Monitoring Report presents information on the annual production and management of wastes at facilities in Norfolk. This information is then used to assess the delivery of the relevant local plan policies, particularly the waste management targets, waste management capacity requirements, and the estimated waste arisings these policies are based on.

2.0 Core Output Indicators: Waste

2.1 Waste Categories

The List of Wastes Regulations 2005 defines the way waste types are categorised. These terms are outlined in the table below and have been used throughout this document. However when reporting on new capacities as a result of approved planning permissions, the terminology used in the application is retained and therefore varies between the previous and current categories.

New Waste Categories	New Definitions
Inert	Non-hazardous waste as defined by The List of Wastes Regulations 2005 (excluding construction and demolition waste) which will not decompose. Includes: subsoil, concrete, hard-core, brickwork, stone, glass, concrete, tiles, ceramics.
Construction and Demolition	Non-hazardous construction and demolition waste as defined by the List of Wastes Regulations 2005. Including: bricks, concrete, wood, metal, soil, glass, tiles, ceramics, plastic.
Non- Hazardous	All non-hazardous waste as defined by The List of Wastes Regulations 2005 not included in other sections. Therefore this category excludes inert and construction/ demolition waste. This category includes, for example: municipal (household), commercial and industrial wastes, and scrap metal.
Hazardous	All hazardous waste (except hazardous clinical waste) as defined by The List of Wastes Regulations 2005. For example: asbestos, acids, oils, petroleum products, paint, mercury, solvents, undepolluted end-of- life vehicles.
Clinical	Hazardous and non-hazardous human and animal healthcare wastes as defined by the List of Wastes Regulations 2005.

Annual surveys of waste inputs have been carried out since 1995. The last survey was carried out for the period April 2015 to March 2016. Since 1994, data has been obtained on the quantity of waste recovered, quantity of waste disposed of (within and outside the County) and the remaining airspace capacity of landfill sites. This monitoring report also lists the quantity of waste imported into the County, the quantity of energy recovered from landfill sites and new capacity permitted in 2015/16.

Waste operators with an environmental permit from the Environment Agency are required by law to submit, to the Environment Agency, information relating to the throughput of waste at their site; this information has been requested from the Environment Agency to fill in the gaps left by operators not responding to Norfolk County Council's own survey. This information is not in the precise format that would be ideal for our purposes and so some assumptions based on past survey returns have been necessary; the overall volume of waste is correct but the precise origins or destinations of the waste have had be estimated in some cases where they have been reported as 'not codeable' or 'east of England'. For sites where no up to date data is available estimates of volumes based on previous responses, and local site knowledge, have been made.

2.2 Landfill

Non-hazardous landfill sites

Non-hazardous waste comprises waste which decomposes and can include materials as diverse as household waste, paper, vegetable matter and food processing waste. Non-hazardous landfill sites also take a quantity of inert waste for restoration and engineering purposes. In the reporting year 148,863 tonnes of inert waste was taken by 2 non-hazardous landfill sites listed below.

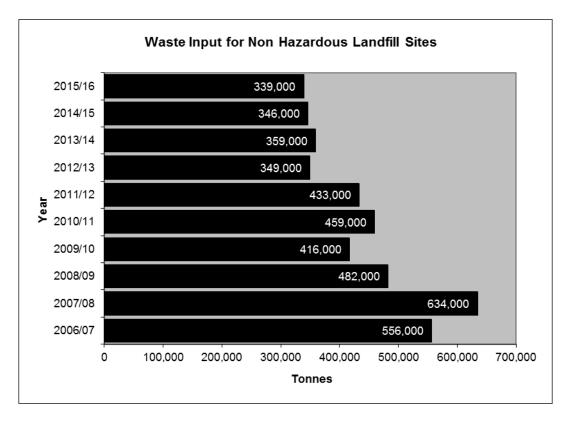
Aldeby	FCC Environment (UK) Ltd
Blackborough End	FCC Environment (UK) Ltd

The permitted landfill site at Feltwell, operated by FCC Environment (UK) Ltd is currently inactive and did not receive any waste during 2015/16. Therefore only two landfill sites in Norfolk received non-hazardous waste in 2015/16.

Waste input in 2015/16 into non-hazardous landfill sites was 339,000 tonnes. This is a 2% decrease on the quantity landfilled in 2014/15, and 98,000 tonnes below the 10 year average of 437,000 tonnes. The average input over the last three years has been 348,000 tonnes.

At 31/03/16 the volume of permitted void capacity (remaining landfill space) was estimated to be 5.09 million cubic metres.

- Planning Application C/2/2009/2011 contains the most recent publicly available information on the remaining landfill space in Blackborough End landfill site. This planning application, dated May 2009, states (in a report provided by GP Planning Ltd, on behalf of the operator) that "remaining void for the site is currently calculated at 6.5 million cubic metres."
- Planning application C/7/2012/7008 contains the most recent publicly available information on the remaining landfill space at Aldeby. It states that the total available void as of 26/03/2012 was 622,120 cubic metres. At the end of July 2016 Aldeby landfill permanently ceased taking waste for disposal and has no remaining capacity.
- There are no recent planning applications providing capacity information for Feltwell.
- Some information about remaining capacity for individual sites is gathered as part of the County Council's annual survey. Some landfill sites choose not to provide this information. The information contained in any survey responses provided to the County Council is considered to be confidential and commercial information. If capacity information is not provided, then the remaining capacity is calculated, using the quantity of waste received at the site.



To calculate how long the remaining non-hazardous landfill voidspace will last, conversion factors have been applied for the density of inert waste (1 tonne occupies 0.67 cubic metres) and non-hazardous waste (1 tonne occupies 1 cubic metre).

The length of time that the remaining non-hazardous landfill voidspace will last has been calculated using the forecast waste arisings for Municipal, Commercial and Industrial and imported London waste in the Norfolk "Core Strategy and Minerals and Waste Development Management Policies DPD". Table A.2 of the Core Strategy forecasts the annual quantity of non-hazardous waste disposal to landfill until 2026/27. This table has been updated in Appendix A of this AMR, taking into account the non-hazardous landfill void capacity as at 31/03/2016. With the current void capacity and the forecast non-hazardous waste disposal quantities to landfill, the existing landfill capacity is calculated to last until 2030/31.

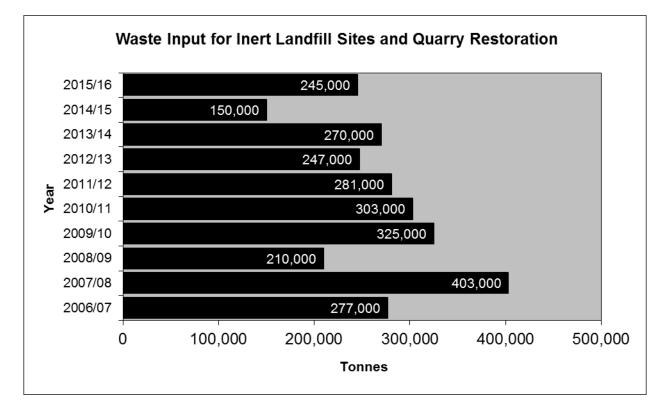
It should be noted that, as at the end of April 2016 Blackborough End landfill site stopped taking waste and is currently inactive, although the site has a large remaining void capacity. Feltwell landfill site is also currently inactive, although it has remaining void capacity. Therefore, there are currently no active non-hazardous landfill sites in Norfolk.

Inert landfill sites and quarry restoration using inert waste

Waste input in 2015/16 into inert landfill sites and for quarry restoration was over 245,000 tonnes. This compares with 150,000 tonnes in 2014/15 and 270,000 tonnes in 2013/14. The 245,000 tonnes deposited in 2015/16 consisted of 138,000 tonnes used in quarry restoration and 107,000 tonnes deposited in inert landfill sites. At 31 March 2016 the volume of permitted air-space was estimated to be 1,543,200 cubic metres.

After applying a conversion factor for the density of inert waste (1 tonne occupies 0.67 cubic metres), and assuming that waste inputs remain the same as the average for the last three years, it is calculated that inert landfill and quarry restoration sites will last 10.4 years, until mid-2026.

However, evidence for the Minerals and Waste Core Strategy uses a Government survey forecast of a 40% increase in construction and demolition waste over the plan period (to 2026). Assuming the 40% increase occurs as an incremental year on year increase of 2.5% per annum in inert waste requiring inert landfill/quarry restoration, it is calculated that existing **inert landfill and quarry restoration sites will last 5 years, until 2021.** Inert waste is also used for engineering works, including the capping of non-inert landfill sites and the restoration of mineral workings. It is important to note that the actual quantity of construction and demolition waste arising in the future will be subject to economic conditions.



2.3 Imported Waste to landfill

Waste imported to Norfolk's landfill sites and for quarry restoration, from outside the county, in 2015/16 was as follows:

Inert landfill si resto	tes and quarry ration	Non-hazardou	s landfill sites
Within region, outside county			Outside region
1,226 tonnes	0 tonnes	72,645 tonnes	551 tonnes

The quantity of waste imported from outside the county and deposited at inert landfill sites and quarry restoration sites is equivalent to less than 0.5% of the total deposited at these sites. For non-hazardous landfill sites the equivalent is 21.5%.

The majority of the waste imported to Norfolk's non-hazardous landfill sites originated in Suffolk and was received to the non-hazardous landfill site that is closest to the Suffolk border. Over 50,000 tonnes of this waste was construction and demolition waste used for engineering / capping of the landfill site.

2.4 Renewable energy generation

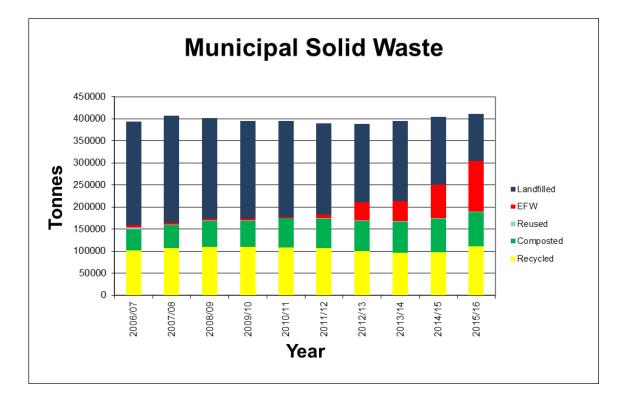
The current installed capacity for energy generation at Norfolk's landfill sites in 2015/16 was the equivalent of 11.514 megawatt hours (MWh) in 2016. An engine was installed at closed Strumpshaw landfill site in August 2016. The actual megawatt hours of electricity generated depends on the quantity and concentration of methane being produced within the landfill site and is only known for those sites managed by Norfolk County Council.

SITE	Current maximum capacity MWh	Actual MWh generated in 2015/16
Beetley	0.2	862
Blackborough End	3.3	18377
Costessey	1.15	3160
Mayton Wood	0.33	2280
Strumpshaw	0.014	16.6
Docking	0.05	440
Edgefield	1.21	5239
Attlebridge	1.2	Unknown
Feltwell	2.06	Unknown
Aldeby	2.0	Unknown
TOTAL	11.514	30374.6

2.5 Local Authority Collected Municipal Waste

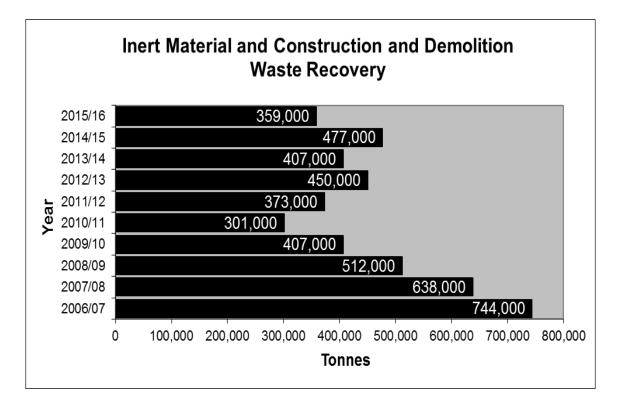
Below is a table outlining the quantity of local authority collected municipal waste (LACMW) arising in Norfolk and how it was managed in 2015/16. The proportion of local authority collected municipal waste sent to landfill came to 26.0%; which is considerably lower than the 37.9% landfilled in 2014/15. Local authority collected municipal waste in Norfolk over the reporting year totalled 411,406 tonnes, a 1.7% increase compared with the previous year (404,563) and the highest amount arising since 2005/6. The lowest amount of LACWM arising in the intervening years was 388,579 tonnes in 2012/13.

Management type	Quantity	managed
	Tonnes	Percentage
Recycled	110,753	26.9
Composted	77,306	18.8
Reuse	1,166	0.3
Refuse Derived Fuel	50,880	12.4
Incinerated with energy recovery	64,277	15.6
Landfilled	106,981	26.0
Incinerated without energy recovery	43	0
TOTAL	411,406	100

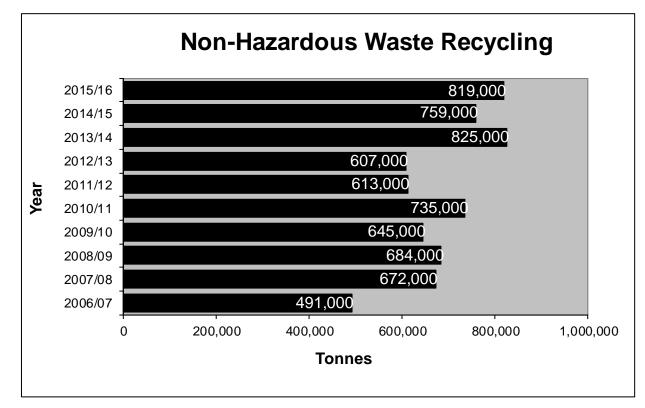


2.6 Waste Recovery

It is estimated that in 2015/16 over 359,000 tonnes of the inert and construction & demolition waste, received at transfer stations and recycling centres, was recovered. This includes waste recovered at quarries as well as waste management facilities.



The quantity of non-hazardous waste recycled/composted in 2015/16 was over 819,000 tonnes. This compares with over 759,000 tonnes in 2014/15 and 825,000 tonnes in 2013/14.



The origins of waste received at Norfolk's transfer stations, treatment and recovery facilities in 2015/16 were as follows:

		Waste type (quantity in tonnes)					
	Inert	C&D	Non- hazardous	Hazardous	Clinical	Total	
Received from within Norfolk	173,445	306,401	1,507,411	69,413	1,181	2,057,851	
Received from outside Norfolk, but within the region	10,841	19,773	293,555	11,711	142	336,022	
Received from outside the region	3,274	511	20,031	4,858	193	28,867	
TOTAL WASTE RECEIVED	187,560	326,685	1,820,997	85,982	1,516	2,422,740	

In 2015/16 imported waste represented 15% of the total waste received at transfer stations and recovery facilities in Norfolk. There has been a decrease of 40,321 tonnes in the quantity of waste imported to Norfolk facilities in 2015/16 compared to 2014/15. This decrease is primarily in non-hazardous waste and construction and demolition waste from within the East of England. Imports from outside the region have increased by 4,000 tonnes which is a 15% increase.

After being sorted and/or treated at Norfolk's transfer stations, treatment and recovery facilities, the destination of waste outputs from these sites in 2015/16 was as follows:

Waste	Waste type (quantity in tonnes)					
management method	Inert	C&D	Non- hazardous	Hazardous	Clinical	Total
Disposal to landfill within Norfolk	785	13,289	143,335	0	537	157,946
Exported for disposal to landfill within the region	0	796	31,006	425	144	32,371
Disposal to landfill outside the region	0	0	1,967	1,484	0	3,451
TOTAL WASTE TO LANDFILL	785	14,085	176,308	1,909	681	193,768
Incineration/ power station within Norfolk *	0	0	485,239	0	372	485,611
Exported for incineration within the region	0	756	66,500	25	26	67,307
Incineration outside the region	0	17,577	86,550	11	0	104,138
TOTAL WASTE TO INCINERATION	0	18,333	638,289	36	398	657,056
Recycled or composted in Norfolk	159,741	155,138	496,509	56,640	0	868,028
Exported for recycling or composting within the region	12,511	1,920	52,611	2,698	139	69,879
Recycling or composting outside the region	0	5,052	270,334	3,900	0	279,286
TOTAL RECYCLED OR COMPOSTED	172,252	162,110	819,454	63,238	139	1,217,193

*The majority of waste recorded in the 'incineration/power station in Norfolk' row of the above table, was received at the EPR renewable energy plant at Thetford which burns poultry litter.

In 2015/16 the quantity of waste exported for disposal outside of Norfolk decreased by 47,750 tonnes, compared to 2014/15. The quantity of waste exported for incineration/energy from waste increased by 27,000 tonnes from 2014/15 to 2015/16. The quantity of waste exported for recycling/composting stayed the same between 2014/15 and 2015/16.

The following table shows the quantity of waste handled in Norfolk by each type of waste management facility. The table does not include any End-of-Life Vehicle de-pollution sites because the majority of these sites have planning permission granted by the relevant district council instead of the County Council.

Waste may be handled at more than one facility. For example, green waste received at a household waste recycling centre will also be composted at one of the compost facilities.

Facility Type	Compost	HWRC	Incineration/ Power station	Transfer / Treatment of inert waste	Metal Recycling	Transfer / treatment of waste
No. of sites	10	20	6	27	8	63
Input from outside Norfolk but within region (tonnes)	20,306	0	82,515	2,915	23,129	204,157
Input from outside region (tonnes)	27	0	193	0	0	28,648
Input from within Norfolk (tonnes)	120,814	71,032	405,143	232,630	75,582	1,152,648
Recycled or compost (tonnes)	78,347	47,559	1,620	186,391	82,059	821,217
Sent to landfill within Norfolk (tonnes)	6	16,707	266	748	3,982	136,234
Sent to landfill outside Norfolk (tonnes)	0	0	0	12	732	35,079
Incineration / Power Station within Norfolk * (tonnes)	0	0	485,611	0	0	0
Incineration outside Norfolk (tonnes)	165	6,764	7	0	12,658	151,850

It should be noted that the inputs are unlikely to match the outputs for all facility types. For example, at composting facilities a portion of the weight of waste input is lost through the composting process; other facilities may have recycled previously stockpiled waste.

*The majority of waste recorded in the incineration/power station row of the above table, was received at the EPR renewable energy plant at Thetford which burns poultry litter. The exact origin of this material is difficult to ascertain as material from within the region and within Norfolk may be mixed before its origin can be accurately identified.

2.7 Waste Managed in Norfolk

The total waste managed in 2015/16 was 2,034,150 tonnes.

To reduce double counting waste that may be handled at more than one facility, this figure is calculated from:

- the total amount of waste landfilled in Norfolk
- the total amount of waste handled at waste management facilities in Norfolk that was then disposed of in landfill sites located outside Norfolk
- the total amount of waste recycled/composted or segregated for recycling/composting at waste management facilities in Norfolk
- the total amount of waste handled at waste management facilities in Norfolk that was then sent to energy from waste facilities

Management type	Quantity	Quantity managed		
	Tonnes	Percentage		
Recycled / Composted	1,242,625	61.1		
Energy from waste	171,446	8.4		
Landfill (outside Norfolk)	35,823	1.8		
Landfill/ quarry restoration (in Norfolk)	584,256	28.7		
TOTAL	2,034,150	100		

In addition to the total waste recorded in the graph below, the EPR Thetford renewable energy plant has been operational for over 10 years and burns between 360,000 - 450,000 tonnes of poultry litter per annum.

The quantity of waste disposed of to landfill outside Norfolk in 2015/16 was the lowest that it has been over the ten year period. The quantity of waste recycled or composted in 2015/16 was lower than in both 2014/15 and 2013/14, but higher than the previous eight years. The quantity of waste sent for recovery at energy from waste facilities in 2015/16 was the highest that it has been over the ten year period. The total quantity of waste managed at facilities in Norfolk in 2015/16 was approximately 14,000 tonnes higher than in 2014/15, but this was an increase of less than 1%.



2.8 New Capacity in Norfolk

The table below demonstrates the increased waste management capacity as approved in the period between 1 April 2015 and 31 March 2016. These sites were:

Location	Applicant	Type of facility	Anticipated throughput (tonnes per annum)	Type of waste (waste class)
East Tuddenham	Norman Wenn Ltd	ELV dismantling	1,000	End-of-Life Vehicles (ELV)
Stoke Ferry	British Sugar	Soil recycling	125,000	Soil
Tattersett	Mr R Gawn	Tyre recycling	30,000	Tyres
Edgefield	CJC Lee Ltd	composting	25,000 (permanent permission on existing temporary site)	Green and food waste
Rackheath	PHS Environment al Ltd	Waste transfer, treatment, recycling, Refuse Derived Fuel processing (in an existing waste transfer station)	Additional 75,000 tonnes at existing waste transfer station	Household, commercial and industrial waste
Clenchwarton	Anglian Water Services Ltd	Sewage sludge cake reception facility	No additional. Application will allow operation at full permitted capacity.	Sewage sludge
Attleborough	Attleborough Skip Hire	Transfer /treatment	2,000	Non-hazardous commercial and industrial, construction, demolition and excavation waste
Horsford	Green Planet	Transfer / treatment and hazardous waste acceptance at existing transfer station	No increase in throughput	Additional waste types of asbestos and waste electrical and electronic equipment (WEEE)
North Walsham	Drury's Transport Ltd	Inert recycling	20,000	Inert (construction, demolition and excavation waste)

In addition to the above facilities, the following additional sewage treatment capacity received planning permission in 2015/16:

Location	Applicant	Type of facility	Anticipated throughput	Type of waste
Ashwicken	Anglian Water Services Ltd	Sewage pumping station	1,588 litres per annum	sewage

2.9 Assessment of progress against Policy CS4

The Minerals and Waste Core Strategy Policy CS4 states that between 2010 and the end of 2026 "there is a need to provide about 163,000 tonnes of new recycling, composting and source-segregated anaerobic digestion capacity, about 703,000 tonnes of recovery (residual waste) infrastructure and about 2,060,000 tonnes of new inert landfill/quarry restoration voidspace."

These figures were calculated on the basis of the existing capacity in the financial year 2008/9. This included 684,000 tonnes of non-hazardous waste recycling and composted, plus the composting facility for 20,000 tpa at Bracon Ash permitted in 2008. In the eight years from 2008/9 to 2015/16 the average quantity of non-hazardous waste recycled at Norfolk facilities was 710,900 tonnes, although this has fluctuated and also increased in the last three years. It should be noted that this is likely to double count material that is treated at more than one facility (for example green waste segregated at a transfer station and then composted at a separate facility).

The recycling/composting and recovery (residual waste treatment) capacities required are based on forecast municipal and commercial and industrial waste arisings (detailed in Appendix A of the Core Strategy). Facilities to treat sewage or natural agricultural waste (such as manure and silage) were not included in the calculations for need in policy CS4.

Additional non-hazardous landfill capacity was calculated to not be needed in the plan period. The existing capacity is now calculated to last until 2030/31.

Additional recycling/recovery capacity for C&D waste was not calculated to be needed in the plan period, therefore additional permitted facilities for this waste type are not detailed below.

Since 2009/10 the following additional waste management capacity has been permitted by Norfolk County Council:

Year	Recycling capacity permitted (tonnes)	Composting capacity permitted (tonnes)
2009/10	3,500 = 50% of throughput at transfer station in	45,000 (Marsham)
	Frans Green	(Marchani)
2010/11	3,000 = 50% of new HWRC throughput at Dereham	0
2011/12	 13,500 = 50% of throughput of transfer station at Sculthorpe = wood recycling, Mattishall = 50% of additional HWRC capacity at Thetford 	<i>40,000</i> (TMA Bark supplies, Hockering) This permission was not implemented and therefore is not included in the total.
	25,000t Material recycling facility at Attlebridge. This permission was not implemented and therefore is not included in the total.	

Recycling/composting facilities

Year	Recycling capacity permitted (tonnes)	Composting capacity
i oui		permitted (tonnes)
2012/13	12,500	12,500
	= plastic & card, Shropham (this operation	(expected green waste input
	ceased in 2016)	to Anglian Water, Kirby
	= end-of-life vehicles, North Walsham	Bedon facility)
2013/14	Total 82,000 consisting of:	0
	7,500 = 50% additional capacity for	
	transfer/treatment Carl Bird Ltd, North	
	Walsham	
	3,750 = 50% transfer/treatment Skippy	
	Skip Hire, West Winch	
	12,500 = 50% transfer/treatment Monk	
	Plant Hire Hockering	
	6,250 = 50% transfer/treatment Monk	
	Plant Hire Dereham	
	2,000 = aircraft components, KLM,	
	Norwich	
	50,000 = 50% additional capacity at M Gaze and Co Ltd, Thurlton	
2014/15	15,000	50
2014/13	= 50% additional capacity for	(community composting,
	transfer/treatment at Pips Skips, East	Roughton)
	Tuddenham	rtoughton)
	= 50% additional capacity for AR Kent &	30,000 anaerobic digestion
	Son, Pulham Market	(Buyinfo Ltd, Edgefield – this
		permission has not yet been
		implemented)
2015/16	32,000	25,000 composting
	1,000 = ELV dismantling, Norman Wenn	Edgefield (this is a
	Ltd, East Tuddenham (this permission has	permanent permission on an
	not yet been implemented)	existing temporary site and
	= 50% transfer/ treatment at Attleborough	therefore does not increase
	Skip Hire	the permitted capacity and is
	30,000 = tyre recycling, Mr Gawn,	not included in the total)
	Tattersett (this permission has not yet	
	been implemented)	
TOTAL	161,500	87,550

Where a facility is a transfer station, it has been assumed that a minimum of 50% of the throughput will be recycled/composted, however it is recognised that this figure may be higher. Transfer stations are likely to be taking a percentage of construction and demolition waste as well as the household, commercial and industrial waste that policy CS4 plans for.

In addition, planning permission was granted in 2011/12 for an anaerobic digestion facility with an annual throughput of 360,000 tonnes at British Sugar's Wissington site. This facility is permitted to treat pressed sugar beet and vinasses from the production process. This facility has not been included in the additional capacity because the waste treated was previously used as animal feed and did not enter the waste stream. Therefore, it is considered that this capacity is in addition to the requirements in Policy CS4.

There is the potential for part of the additional capacity permitted at M Gaze and Co Ltd in 2013/14 to be for composting, but the additional capacity is for the site as a whole which comprises of waste transfer/treatment, composting, oil recovery and waste water treatment operations.

There is calculated to be an additional 57,550 tpa composting capacity, 30,000 tpa anaerobic digestion capacity and 161,500 tpa recycling capacity for household, commercial and industrial waste which received planning permission in the period 2009/10-2015/16. Therefore, the additional recycling/ composting capacity requirements over the plan period have now been met.

Recovery (residual waste treatment) infrastructure

No additional recovery (residual waste treatment) infrastructure was permitted in 2009/10 or 2010/11.

A biomass CHP plant fuelled by waste wood with an annual throughput of 20,000 tonnes was permitted in 2011/12. No additional recovery (residual waste treatment) infrastructure has been permitted in 2012/13, 2013/14 or 2014/15.

Permission was granted in 2015, to increase the throughput of an existing waste management facility at Rackheath (PHS Environmental Ltd) from 75,000 tpa to 150,000 tpa. The permitted operations include processing waste (mainly local authority collected municipal waste) into Refuse Derived Fuel (RDF) prior to energy recovery off-site. This permission would provide 75,000 tonnes of additional residual waste treatment capacity to continue to move the management of waste up the hierarchy, by diverting it from landfill.

Therefore there remains a need for 608,000 tpa additional recovery (residual waste treatment) infrastructure capacity over the plan period in accordance with policy CS4. There is the potential for some of this capacity to be provided by recycling/composting facilities instead of recovery (residual waste treatment) facilities if necessary. Some of this forecast capacity need is for pre-treatment prior to disposal only and the existing transfer stations would be providing part of this service.

It should also be noted that there is a waste management facility producing Refuse Derived Fuel (RDF), at Costessey, with a permitted throughput of 219,000 tpa in their Environmental Permit. Planning permission (ref. C/7/2012/7015) was granted for RDF production to take place at this existing waste management facility in September 2012. This planning permission did not increase the throughput or types of waste that could be treated at the facility and the RDF is produced from residual waste which would previously have been treated at the facility, but then sent to landfill. Therefore the change in the treatment process at an existing waste management facility is not considered to provide any additional recovery (residual waste treatment) infrastructure.

Existing **inert landfill and quarry restoration** capacity is recorded in section 2.2 as 1,543,200 cubic metres on 31 March 2016. This capacity is calculated to last until between 2021 and 2026. Therefore there is still insufficient capacity for the plan period (until the end of 2026).

2.10 Conclusions for waste management

A summary of the main waste data to be drawn from the 2015/16 survey of waste management facilities is as follows:

- The total amount of Local Authority Collected Municipal Waste increased slightly in the year 2015/16 compared to 2014/15;
- Waste input into non-hazardous landfill sites in 2015/16 was 339,000 tonnes, a decrease of approximately 2% on the 2014/15 figure and about 9,000 tonnes below the 3 year average of 348,000 tonnes;
- Norfolk's non-hazardous landfill capacity is calculated to last until 2030/31 based on the forecasts of waste arisings in the Minerals and Waste Core Strategy;
- The landbank for inert landfill and quarry restoration sites stands at 10.4 years, assuming waste inputs remain the same as the average for the last three years, or 5 years assuming waste inputs increase by 2.5% per annum;
- The quantity of inert waste recovered in 2015/16 was 359,000 tonnes; which is below the 10 year average of 466,800 tonnes;
- The quantity of non-hazardous waste recycled/composted in 2015/16 (819,000 tonnes) was higher than the quantity recycled in 2014/15, and was about 134,000 tonnes higher than the 10 year average of 685,000 tonnes; and
- The overall quantity of waste handled in Norfolk in 2015/16 was 14,120 tonnes more than 2014/15 (an increase of less than 1%), and 9,743 tonnes more than the 10 year average of approximately 2,024,407 tonnes.
- The Norfolk Waste Site Specific Allocations Plan was adopted on 28 October 2013. The plan covers the period until the end of 2026 and allocates specific sites that are considered suitable in principle and available for development as waste management facilities. The allocated sites would provide for enough waste management capacity to meet the needs within Norfolk for the plan period.

Waste is produced as the result of human activity. As economic activity increases, along with a consequent increase in house building, population and household formation it is to be expected that amounts of waste generated would increase. The figures of total waste managed in Norfolk would seem to reflect this with amounts increasing to a high point in 2007/2008 before falling during subsequent years of lower economic activity, followed by an increase in 2013/14. However, the total waste managed in Norfolk reduced again in 2014/15, mainly due to a reduction in inert waste used in guarry restoration in this year. In 2015/16 the total waste managed increased slightly, but remained lower than in 2013/14. Therefore, the total waste managed will need to be monitored over subsequent years to see if a trend develops or if the previous decreases since 2007/08 are re-established. Waste planning should be trend based as any individual year can contain anomalies due to the methods of data collection and the impacts of individual events which may generate large amounts of waste. A review of the Waste and Minerals Core Strategy will begin in 2017 and this will provide an appropriate point for reassessing waste trends.

APPENDIX A

Non-hazardous landfill capacity assessment

Table A1

Year	MSW & C&I and imported London waste to landfill (Table A.2 of the Core Strategy)	Remaining non- hazardous landfill capacity (starting at 4,536,330m ³)
2016/17	440,038	4,096,292
2017/18	417,589	3,678,703
2018/19	393,468	3,285,253
2019/20	372,012	2,913,223
2020/21	349,131	2,564,092
2021/22	327,852	2,236,240
2022/23	305,278	1,930,962
2023/24	282,708	1,648,254
2024/25	260,142	1,388,112
2025/26	237,518	1,150,594
2026/27	215,023	935,571
2027/28	Estimate 215,000	750,571
2028/29	Estimate 215,000	505,571
2029/30	Estimate 215,000	290,571
2030/31	Estimate 215,000	75,571
2031/32	Estimate 215,000	-139,429
TOTAL		

Non-hazardous landfill capacity at 31/03/2016 was 5,097,000m³. 11% of non-hazardous voidspace is assumed to be taken up by inert waste (560,670 m³, leaving 4,536,330 m³ voidspace for non-hazardous waste.

The adopted Norfolk Minerals and Waste Core Strategy only contains forecast waste arisings and the associated need for landfill capacity covering the period up to 2026/27. Therefore, an assumption that a maximum of 215,000 tonnes per annum would continue to be disposed of to landfill in the years after 2026/27 has been used for the purposes of calculating how long the existing landfill capacity will last.

It should be noted Planning Permission was granted on 9 November 2011 for an extension to Attlebridge landfill site with 1,000,000 tonnes capacity. This planning permission was not implemented and it expired on 9 November 2014.

Inert landfill and quarry restoration capacity assessment

Table A2 Year	Inert waste (tonnes)	Inert waste (m3)	Remaining inert landfill and quarry restoration capacity (starting at 1,543,200 m ³)
2016	398,000	267,000	1,276,200
2017	407,000	273,000	1,003,200
2018	415,000	278,000	725,200
2019	424,000	284,000	441,200
2020	433,000	290,000	151,200
2021	441,000	295,000	-143,800

The forecast inert waste arisings detailed in the table above are the same as those used to assess the need for additional inert landfill/quarry restoration capacity in the Norfolk Minerals and Waste Core Strategy.

It should be noted that non-hazardous landfill sites also received a proportion of inert waste (historically approximately 11% of the waste they receive). Therefore, there is the potential for an additional 560,670m³ to be available for inert waste disposal in Norfolk's existing non-hazardous landfill sites, which would provide between around two years' additional capacity.