

Great Yarmouth Third River Crossing Application for Development Consent Order

Document 6.2: Environmental Statement Volume II: Technical Appendix 17A: Legislation, Policy and Guidance

Planning Act 2008

The Infrastructure Planning (Applications: Prescribed Forms and Procedure) Regulations 2009 (as amended) ("APFP")

APFP regulation Number: 5(2)(a)

Planning Inspectorate Reference Number: TR010043

Author: Norfolk County Council

Document Reference: 6.2 – Technical Appendix 17A

Version Number: 0 – Revision for Submission

Date: 30 April 2019



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1 Legislation, Policy and Guidance

1.1.1 Table 1.1 to Table 1.3 summarise the applicable legislation, policy and guidance to Chapter 17: Traffic and Transport.

Table 1.1 Summary of Legislation

Legislation	Summary of Legislation	How the Legislation is Addressed
The Town and Country Planning and Infrastructure Planning (Environmental Impact Assessment) Regulations 2018	The objective of these regulations is to provide a high level of protection to the environment and to help integrate environmental considerations into the preparation of proposals to reduce their impact on the environment.	The processes in the directive have been followed: An Environmental Statement has been prepared Public consultation has been undertaken This will be examined by PINS at the DCO examination

Table 1.2: Summary of Policy

Policy	Summary of Policy	How the Policy is Addressed
National Policy Statement for National Networks (NPS NN) (Ref 17.5)	The NPS NN highlights the need for the development of the national road network in the context of Government policy for economic performance, environment, safety, technology, sustainable transport, accessibility and journey reliability. The national road network connects towns, cities and regions and there is a critical need to address congestion issues to	The Transport Assessment (document reference 7.2) has been prepared taking into account both national and local planning policy and supplementary development guidance.

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Policy	Summary of Policy	How the Policy is Addressed
	provide safe and resilient networks. The pressure on this network is predicted to increase as the long-term drivers for demand to travel, Gross Domestic Product (GDP) and population, are also forecast to increase. The document states: "Applicants should have regard to the policies set out in local plans, for example, policies on demand management being undertaken at the local level". The NPS NN states the following: "Applicants should consult the relevant highway authority, and local planning authority, as appropriate, on the assessment of transport impacts". The document states: "Applicants should consider reasonable opportunities to support other transport modes in developing infrastructure. As part of this, the applicant should provide evidence that as part of the project they have used reasonable	A summary of consultation regarding transportation impacts is outlined in Table 17.4 of the ES. The transport assessment (document reference 7.2) and ES Chapter 17 considers the impact of the Scheme on nonmotorised users. Any mitigation measures relating to traffic and transport effects have been considered in Section 17.8 of ES Chapter 17 and the TA (document reference 7.2). A Framework Construction Traffic Management Plan (document reference 6.16A) has been developed.



Policy	Summary of Policy	How the Policy is Addressed
	endeavours to address any existing severance issues that act as a barrier to non-motorised users".	
	The document also states: "Where development would worsen accessibility, such impacts should be mitigated so far as reasonably possible. There is a very strong expectation that impacts on accessibility for nonmotorised users should be mitigated"; "Mitigation measures may relate to the design, lay-	
	out or operation of the scheme" and; "a construction management plan may help codify mitigation"	
National Policy Statement for Ports (Ref 17.6)	The National Policy Statement for Ports is a framework for decisions regarding UK port developing proposals. Where relevant, the document is also applied to associated road and rail links. The policy document provides the following	A Transport Assessment has been produced (document reference 7.2). Any mitigation measures relating to traffic and transport effects have been considered in Section 17.8 of ES Chapter 17.



Policy	Summary of Policy	How the Policy is Addressed
	guidance in relation to transport.	A Framework Construction Worker Travel Plan has been
	If a project is likely to have significant transport implications, the applicant's ES should include a transport assessment.	produced (document reference 6.16B).
	Applicants should consult the relevant highway authority on the assessment and mitigation. The assessment should distinguish between the construction, operation and decommissioning stages as appropriate.	
	Where appropriate, the applicant should prepare a travel plan including demand management measures and details of proposed measures to improve access by public transport, walking and cycling, to reduce the need for parking associated with the proposal and to mitigate transport impacts.	
National Planning Policy Framework (NPPF) (Ref. 17.4)	The NPPF sets out the Governments planning policies and how they should be applied.	Consultation with the relevant authorities has been undertaken, as detailed in Chapter 5:



The document stresses the importance of preapplication engagement with the relevant local planning authorities and stakeholders stating: "Good quality preapplication discussion enables better coordination between public and private resources and improved outcomes for the community" By doing so, transport issues have been considered from the earliest stages of plan making. Paragraph 102 of the NPPF states transport issues should be considered so that: "a) the potential impacts of development on transport networks can be addressed; b) opportunities from existing or proposed infrastructure, and changing transport technology and usage, are realised- for example in relation to the scale,
location of density of produced (document



Policy	Summary of Policy	How the Policy is Addressed
	c) opportunities to promote walking, cycling and public transport use are identified and pursued;"	
	Paragraph 148 states that:	
	"The planning system should help to shape places in ways that contribute to radical reductions in greenhouse gas emissions".	
	With particular reference to transport, paragraph 111 of the NPPF states that:	
	"All developments that will generate significant amounts of movement should be required to provide a travel plan, and the application should be supported by a transport statement or transport assessment so that the likely impacts of the proposal can be assessed".	
Great Yarmouth Borough Wide Local Plan	Some policies from this 2001 plan remain in effect until the Great Yarmouth Local Plan: Core Strategy supersedes them. The Local Plan refers to most new developments being permitted as long as they	ES Chapter 17 and the Transport Assessment (document reference 7.2) undertake an in-depth assessment to understand the effect of traffic growth associated with future development.



Policy	Summary of Policy	How the Policy is Addressed
	do not impede the free flow of traffic on any highway, or give rise to traffic congestion. The Scheme aims to accommodate traffic growth in Great Yarmouth in order to facilitate growth in the area.	

Table 1.3: Summary of Guidance

Guidance	Summary of Guidance	How Guidance is Used
Design Manual for Roads and Bridges	The Design Manual for Roads and Bridges (DMRB) includes all current standards, advice and guidance relating to the design, assessment and operation of trunk roads, including motorways. The guidance was first introduced in 1992 and is now followed throughout England, Wales, Scotland and Northern Ireland. Volume 11, Section 3, Part 8 – Pedestrians, Cyclists, Equestrians and Community Effects (Ref 17.3) This section provides guidance on assessing a schemes impact on pedestrian, cyclist and equestrian journeys. Where relevant, the same principles can be applied	Applied for the assessment of NMU journey times in ES Chapter 17 Section 17.8.



Guidance	Summary of Guidance	How Guidance is Used
	to the impact of vehicle traffic. The guidance also considers the effects of road safety and severance.	
Institute of Environmental Management and Assessment (1993) Guidelines for the Environmental Assessment of Road Traffic	The Institute of Environmental Management and Assessment (IEMA) has produced a set of guidelines to assist those involved in the EIA process. The principles outlined in this document have been used as the basis for assessment of the Scheme.	The Assessment Methodology section of ES Chapter 17 (paragraphs 17.3.34 to 17.3.55) describe how the IEMA Guidelines have been applied to the assessment process.



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Document 6.2: Environmental Statement Volume II: Technical Appendix 17B: Changes to Degree of Hazard

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APFP regulation Number: 5(2)(a)

Planning Inspectorate Reference Number: TR010043

Author: Norfolk County Council

Document Reference: 6.2 – Technical Appendix 17B

Version Number: 0 – Revision for Submission

Date: 30 April 2019



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Changes to Degree of Hazard for Fear and Intimidation Assessment – Construction Phase

Table 1.1: 2023 Changes to Degree of Hazards due to Construction – Average Traffic Over 18hr

Location	Average Traffic over 18hr (veh/hr)		Degree of Hazard		Change in Degree of Hazard
	DM 23	Construction	DM 23	Construction	
A47 - Breydon Bridge	1830	1840	Extreme	Extreme	No Change
A1243 - Haven Bridge	1300	1304	Great	Great	No Change
North Quay	640	655	Moderate	Moderate	No Change
A1243 - South Quay	880	899	Moderate	Moderate	No Change
Southgates Rd	380	399	Below Moderate	Below Moderate	No Change
South Denes Rd	290	309	Below Moderate	Below Moderate	No Change
Marine Parade	390	390	Below Moderate	Below Moderate	No Change
South Beach Parade	170	170	Below Moderate	Below Moderate	No Change
Admiralty Road	190	190	Below Moderate	Below Moderate	No Change
Sutton Road	10	10	Below Moderate	Below Moderate	No Change
Main Cross Road	80	80	Below Moderate	Below Moderate	No Change
Salmon Road	20	20	Below Moderate	Below Moderate	No Change
William Adams Way	540	553	Below Moderate	Below Moderate	No Change
Beccles Road	590	590	Below Moderate	Below Moderate	No Change
Southtown Rd	550	550	Below Moderate	Below Moderate	No Change

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Location	Average Traffic over 18hr (veh/hr)		Degree of Hazard		Change in Degree of Hazard
	DM 23	Construction	DM 23	Construction	
A47 - south Gapton Hall rdb	2170	2184	Extreme	Extreme	No Change
A47 - south Harfreys rdb	2140	2147	Extreme	Extreme	No Change
Fullers Hill	530	530	Below Moderate	Below Moderate	No Change
Yarmouth Way	380	380	Below Moderate	Below Moderate	No Change
Suffolk Rd	220	220	Below Moderate	Below Moderate	No Change
Pasteur Road	940	940	Moderate	Moderate	No Change
Swanston's Road	25	25	Below Moderate	Below Moderate	No Change

Table 1.2: 2023 Changes to Degree of Hazards due to Construction – HGV 18hr Flow

Location	HGV 18hr	HGV 18hr flow Degree of Hazard		Change in Degree of Hazard	
	DM 23	Construction	DM 23	Construction	
A47 - Breydon Bridge	700	812	Below Moderate	Below Moderate	No Change
A1243 - Haven Bridge	1000	1006	Moderate	Moderate	No Change
North Quay	600	620	Below Moderate	Below Moderate	No Change
A1243 - South Quay	700	724	Below Moderate	Below Moderate	No Change
Southgates Rd	400	424	Below Moderate	Below Moderate	No Change
South Denes Rd	200	224	Below Moderate	Below Moderate	No Change



Location	HGV 18hr flow		Degree of Hazard		Change in Degree of Hazard
	DM 23	Construction	DM 23	Construction	
Marine Parade	100	100	Below Moderate	Below Moderate	No Change
South Beach Parade	0	0	Below Moderate	Below Moderate	No Change
Admiralty Road	300	300	Below Moderate	Below Moderate	No Change
Sutton Road	100	100	Below Moderate	Below Moderate	No Change
Main Cross Road	100	100	Below Moderate	Below Moderate	No Change
Salmon Road	0	0	Below Moderate	Below Moderate	No Change
William Adams Way	100	240	Below Moderate	Below Moderate	No Change
Beccles Road	300	300	Below Moderate	Below Moderate	No Change
Southtown Rd	600	600	Below Moderate	Below Moderate	No Change
A47 - south Gapton Hall rdb	800	916.8	Below Moderate	Below Moderate	No Change
A47 - south Harfreys rdb	1300	1334	Moderate	Moderate	No Change
Fullers Hill	400	400	Below Moderate	Below Moderate	No Change
Yarmouth Way	200	200	Below Moderate	Below Moderate	No Change
Suffolk Rd	100	100	Below Moderate	Below Moderate	No Change
Pasteur Road	400	400	Below Moderate	Below Moderate	No Change
Swanston's Road	13	13	Below Moderate	Below Moderate	No Change



Changes to Degree of Hazard for Fear and Intimidation Assessment – Operational Phase

Table 2.1: 2023 Changes to Degree of Hazards due to the Scheme – Average Traffic over 18hr

Location	Average over 18hi		Degree of Hazard		Change in Degree of Hazard
	DM 23	DS 23	DM 23	DS 23	пагаги
A47 - Breydon Bridge	1830	1650	Extreme	Great	Reduction
A1243 - Haven Bridge	1300	660	Great	Moderate	Reduction
North Quay	640	710	Moderate	Moderate	No Change
A1243 - South Quay	880	490	Moderate	Below Moderate	Reduction
Southgates Rd	380	730	Below Moderate	Moderate	Increase
South Denes Rd	290	320	Below Moderate	Below Moderate	No Change
Marine Parade	390	420	Below Moderate	Below Moderate	No Change
South Beach Parade	170	180	Below Moderate	Below Moderate	No Change
Admiralty Road	190	200	Below Moderate	Below Moderate	No Change
Sutton Road	10	60	Below Moderate	Below Moderate	No Change
Main Cross Road	80	90	Below Moderate	Below Moderate	No Change
Salmon Road	20	20	Below Moderate	Below Moderate	No Change
William Adams Way	540	810	Below Moderate	Moderate	Increase
Beccles Road	590	700	Below Moderate	Moderate	Increase



Location	Average Traffic over 18hr (veh/hr)		Degree of Hazard		Change in Degree of
	DM 23	DS 23	DM 23	DS 23	Hazard
Southtown Rd	550	400	Below Moderate	Below Moderate	No Change
A47 - south Gapton Hall rdb	2170	1720	Extreme	Great	Reduction
A47 - south Harfreys rdb	2140	2240	Extreme	Extreme	No Change
Fullers Hill	530	400	Below Moderate	Below Moderate	No Change
Yarmouth Way	380	280	Below Moderate	Below Moderate	No Change
Suffolk Rd	220	190	Below Moderate	Below Moderate	No Change
Pasteur Road	940	510	Moderate	Below Moderate	Reduction
Swanston's Road	25	39	Below Moderate	Below Moderate	No Change

Table 2.2: 2038 Changes to Degree of Hazards due to the Scheme – Average Traffic over 18hr

Location	Location Average Traff over 18hr (vel		Degree of I	Change in Degree of	
	DM 38	DS 38	DM 38	DS 38	Hazard
A47 - Breydon Bridge	2120	1880	Extreme	Extreme	No Change
A1243 - Haven Bridge	1630	1010	Great	Moderate	Reduction
North Quay	800	940	Moderate	Moderate	No Change
A1243 - South Quay	990	610	Moderate	Moderate	No Change
Southgates Rd	460	800	Below Moderate	Moderate	Increase



Location	Average Traffic over 18hr (veh/hr)		Degree of I	Change in Degree of	
	DM 38	DS 38	DM 38	DS 38	Hazard
South Denes Rd	390	340	Below Moderate	Below Moderate	No Change
Marine Parade	480	540	Below Moderate	Below Moderate	No Change
South Beach Parade	190	260	Below Moderate	Below Moderate	No Change
Admiralty Road	210	300	Below Moderate	Below Moderate	No Change
Sutton Road	10	60	Below Moderate	Below Moderate	No Change
Main Cross Road	90	110	Below Moderate	Below Moderate	No Change
Salmon Road	20	20	Below Moderate	Below Moderate	No Change
William Adams Way	570	1010	Below Moderate	Moderate	Increase
Beccles Road	730	970	Moderate	Moderate	No Change
Southtown Rd	660	530	Moderate	Below Moderate	Reduction
A47 - south Gapton Hall rdb	2430	1980	Extreme	Extreme	No Change
A47 - south Harfreys rdb	2470	2500	Extreme	Extreme	No Change
Fullers Hill	670	520	Moderate	Below Moderate	Reduction
Yarmouth Way	540	410	Below Moderate	Below Moderate	No Change
Suffolk Rd	290	230	Below Moderate	Below Moderate	No Change
Pasteur Road	1090	770	Moderate	Moderate	No Change



Table 2.3: 2023 Changes to Degree of Hazards due the Scheme – HGV 18hr Flow

Location	HGV 18h	r Flow	Degree of H	lazard	Change in Degree of
	DM 23	DS 23	DM 23	DS 23	Hazard
A47 - Breydon Bridge	700	700	Below Moderate	Below Moderate	No Change
A1243 - Haven Bridge	1000	500	Moderate	Below Moderate	Reduction
North Quay	600	600	Below Moderate	Below Moderate	No Change
A1243 - South Quay	700	300	Below Moderate	Below Moderate	No Change
Southgates Rd	400	400	Below Moderate	Below Moderate	No Change
South Denes Rd	200	200	Below Moderate	Below Moderate	No Change
Marine Parade	100	100	Below Moderate	Below Moderate	No Change
South Beach Parade	0	0	Below Moderate	Below Moderate	No Change
Admiralty Road	300	200	Below Moderate	Below Moderate	No Change
Sutton Road	100	100	Below Moderate	Below Moderate	No Change
Main Cross Road	100	0	Below Moderate	Below Moderate	No Change
Salmon Road	0	0	Below Moderate	Below Moderate	No Change
William Adams Way 2	100	300	Below Moderate	Below Moderate	No Change
Beccles Road	300	300	Below Moderate	Below Moderate	No Change
Southtown Rd	600	500	Below Moderate	Below Moderate	No Change
A47 - south Gapton Hall rdb	800	600	Below Moderate	Below Moderate	No Change



Location	HGV 18hr Flow		Degree of Hazard		Change in Degree of
	DM 23	DS 23	DM 23	DS 23	Hazard
A47 - south Harfreys rdb	1300	1300	Moderate	Moderate	No Change
Fullers Hill	400	400	Below Moderate	Below Moderate	No Change
Yarmouth Way	200	100	Below Moderate	Below Moderate	No Change
Suffolk Rd	100	0	Below Moderate	Below Moderate	No Change
Pasteur Road	400	100	Below Moderate	Below Moderate	No Change
Swanston's Road	13	25	Below Moderate	Below Moderate	No Change

Table 2.4: 2038 Changes to Degree of Hazards due to the Scheme – HGV 18hr Flow

Location	HGV 18h	r Flow			Change in
	DM 38	DS 38	DM 38	DS 38	Degree of Hazard
A47 - Breydon Bridge	800	800	Below Moderate	Below Moderate	No Change
A1243 - Haven Bridge	1200	600	Moderate	Below Moderate	Reduction
North Quay	600	600	Below Moderate	Below Moderate	No Change
A1243 - South Quay	800	300	Below Moderate	Below Moderate	No Change
Southgates Rd	400	500	Below Moderate	Below Moderate	No Change
South Denes Rd	300	200	Below Moderate	Below Moderate	No Change
Marine Parade	100	100	Below Moderate	Below Moderate	No Change
South Beach Parade	0	100	Below Moderate	Below Moderate	No Change



Location	HGV 18h	r Flow	Degree of I	Hazard	Change in
	DM 38	DS 38	DM 38	DS 38	Degree of Hazard
Admiralty Road	300	200	Below Moderate	Below Moderate	No Change
Sutton Road	100	100	Below Moderate	Below Moderate	No Change
Main Cross Road	100	100	Below Moderate	Below Moderate	No Change
Salmon Road	0	0	Below Moderate	Below Moderate	No Change
William Adams Way 2	200	400	Below Moderate	Below Moderate	No Change
Beccles Road	300	400	Below Moderate	Below Moderate	No Change
Southtown Rd	600	500	Below Moderate	Below Moderate	No Change
A47 - south Gapton Hall rdb	1100	700	Moderate	Below Moderate	Reduction
A47 - south Harfreys rdb	1600	1500	Moderate	Moderate	No Change
Fullers Hill	500	400	Below Moderate	Below Moderate	No Change
Yarmouth Way	300	200	Below Moderate	Below Moderate	No Change
Suffolk Rd	100	0	Below Moderate	Below Moderate	No Change
Pasteur Road	500	100	Below Moderate	Below Moderate	No Change

Table 2.5: 2023 Changes to Degree of Hazards due to the Scheme – 18hr Average Speed

Location 18hr Average Speed (mph)		Degree of Hazard		Change in Degree of Hazard	
	DM 23	DS 23	DM 23	DS 23	riazara
A47 - Breydon Bridge	35.4	37.5	Extreme	Extreme	No Change



Location	18hr Average Speed (mph)		Degree of Hazard		Change in Degree of Hazard
	DM 23	DS 23	DM 23	DS 23	пагаги
A1243 - Haven Bridge	24.9	24.9	Extreme	Extreme	No Change
North Quay	19.4	18.9	Great	Great	No Change
A1243 - South Quay	22.7	24.2	Extreme	Extreme	No Change
Southgates Rd	29.4	29	Extreme	Extreme	No Change
South Denes Rd	28.6	28.5	Extreme	Extreme	No Change
Marine Parade	18.5	18.4	Great	Great	No Change
South Beach Parade	27.1	27	Extreme	Extreme	No Change
Admiralty Road	28.1	27.3	Extreme	Extreme	No Change
Sutton Road	12.9	19.1	Moderate	Great	Increase
Main Cross Road	22.6	23.3	Extreme	Extreme	No Change
Salmon Road	23.5	23.3	Extreme	Extreme	No Change
William Adams Way 2	31.1	23.4	Extreme	Extreme	No Change
Beccles Road	22.9	22.4	Extreme	Extreme	No Change
Southtown Rd	20.2	21.9	Extreme	Extreme	No Change
A47 - south Gapton Hall rdb	44.1	46.4	Extreme	Extreme	No Change
A47 - south Harfreys rdb	43.8	43.2	Extreme	Extreme	No Change



Location	18hr Average Speed (mph)		Degree of Hazard		Change in Degree of
	DM 23	DS 23	DM 23	DS 23	Hazard
Fullers Hill	28	27.3	Extreme	Extreme	No Change
Yarmouth Way	7.8	8.2	Below Moderate	Below Moderate	No Change
Suffolk Rd	21.9	22.1	Extreme	Extreme	No Change
Pasteur Road	37	38.1	Extreme	Extreme	No Change
Swanston's Road	24	27	Extreme	Extreme	No Change

Table 2.6: 2038 Changes to Degree of Hazards due the Scheme – 18hr Average Speed

Location	18hr Average Speed (mph)		Degree of Hazard		Change in Degree of
	DM 38	DS 38	DM 38	DS 38	Hazard
A47 - Breydon Bridge	31.7	34.3	Extreme	Extreme	No Change
A1243 - Haven Bridge	24.9	24.9	Extreme	Extreme	No Change
North Quay	18.7	18.3	Great	Great	No Change
A1243 - South Quay	22.6	23.7	Extreme	Extreme	No Change
Southgates Rd	29.3	28.9	Extreme	Extreme	No Change
South Denes Rd	28.5	28.5	Extreme	Extreme	No Change
Marine Parade	18.3	18.1	Great	Great	No Change
South Beach Parade	27	27	Extreme	Extreme	No Change



Location	18hr Ave Speed (m		Degree of Hazard		Change in Degree of
	DM 38	DS 38	DM 38	DS 38	Hazard
Admiralty Road	28	27.3	Extreme	Extreme	No Change
Sutton Road	12.4	18.5	Moderate	Great	Increase
Main Cross Road	22.2	23.1	Extreme	Extreme	No Change
Salmon Road	23.4	23.2	Extreme	Extreme	No Change
William Adams Way 2	31.1	22.9	Extreme	Extreme	No Change
Beccles Road	22.9	21.7	Extreme	Extreme	No Change
Southtown Rd	19.2	20.6	Great	Extreme	Increase
A47 - south Gapton Hall rdb	42.3	45.2	Extreme	Extreme	No Change
A47 - south Harfreys rdb	41.6	41.5	Extreme	Extreme	No Change
Fullers Hill	27.3	27	Extreme	Extreme	No Change
Yarmouth Way	7.3	7.8	Below Moderate	Below Moderate	No Change
Suffolk Rd	21	21.5	Extreme	Extreme	No Change
Pasteur Road	36.5	37.5	Extreme	Extreme	No Change